I. PURPOSE

This directive:

A. outlines:

1. guidelines for the respectful manner of address and treatment of transgender, intersex, and gender nonconforming (TIGN) individuals who come in contact with or require the services of the Chicago Police Department.

2. procedures for investigatory stops, protective pat downs, and custodial searches of TIGN individuals.

3. procedures for transporting, processing, and holding TIGN individuals under Department control.

4. guidelines to avoid dead-naming or misgendering individuals when publicly identifying (e.g., to the press, on social media) victims, suspects, arrestees, persons of interest, or any other individual.

B. defines terms which pertain to TIGN individuals.

C. provides guidance for general police service interactions with TIGN individuals.

II. POLICY

A. The Chicago Police Department is committed to working with all the diverse communities that it serves, including the TIGN community, and to establishing procedures that create mutual understanding, prevent discrimination and conflict, and ensure the respectful treatment of TIGN individuals.

B. Department members will treat all TIGN individuals with courtesy and dignity and will interact with all TIGN individuals in a manner that is professional, respectful, and courteous.

C. Department members will not exhibit any bias, prejudice, or discriminate against a TIGN individual or group of TIGN individuals, including using language or taking action intended to taunt or denigrate.

D. Department members will not rely on an individual's actual or perceived gender identity, gender expression, or sexual orientation as evidence of criminal conduct, to decide whether to request identification from or initiate contact with a person, to establish reasonable suspicion or probable cause that the individual is or has engaged in a crime, including prostitution, or to decide, during a consensual encounter or other interaction, to request consent to search.

E. Department members will continue to follow the policies outlined in the Department directives titled "Human Rights and Human Resources" and "Prohibition Regarding Racial Profiling and Other Bias-Based Policing."

F. In order to rebuild relationships and continue to foster trust between the Department and the transgender, intersex, and gender-nonconforming communities and reduce challenges to the Department's efforts to uphold its mission, including investigating crimes, it is important for Department members to ensure the accurate and respectful reporting and identification of the name and gender of any person whom the Department names or describes to members of the public.
III. DEFINITIONS

For the purposes of this directive, the following definitions apply when interacting with TIGN individuals:

A. **Gender** is a social rather than a biological category and it includes a range of physical, mental, and behavioral characteristics pertaining to and differentiating between masculinity and femininity.

B. **Gender identity** is comprised of one's concept of oneself as male, female, a blend of both, or neither and includes how individuals perceive themselves and what they call themselves. One's gender identity can be the same or different from one's sex assigned at birth.

C. **Gender expression** is exhibited through the external appearances of one's gender identity, usually expressed through behavior, voice, clothing, haircut, etc., and which may or may not conform to socially defined behaviors and characteristics typically associated with being either masculine or feminine.

D. **Gender non-conforming** is a broad term referring to people who do not behave in a way that conforms to the traditional expectations of their sex or whose gender expression does not fit neatly into a category.

E. **Cisgender** refers to individuals who identify with the gender they were assigned at birth; also known as non-transgender.

F. **Gender Binary** is a classification system consisting of two genders, male/man (he, him, his) and female/woman (she, her, hers).

G. **Non-binary** includes any gender that falls outside the binary classification system of male/female or man/woman. A person who identifies as non-binary may use the pronouns they, them, and theirs or may choose to use different pronouns (e.g., he/him/his; she/her/hers).

H. **Transgender** is an umbrella term for people whose gender identity, expression, or behavior does not conform to that typically associated with the sex they were assigned at birth. Not everyone whose gender identity is different from that traditionally associated with their sex assigned at birth identifies themselves as transgender. Being transgender does not imply any specific sexual orientation. Transgender people may identify as straight, gay, lesbian, bisexual, etc.

I. **Transgender Man** is a person who identifies as male and was assigned female at birth. A man who is transgender should be addressed as he, him, and his, regardless of surgical status.

J. **Transgender Woman** is a person who identifies as female and was assigned male at birth. A woman who is transgender should be addressed using the pronouns she, her, and hers, regardless of surgical status.

K. **Adopted name** is a chosen, non-birth name that a TIGN person uses in self-reference. This may or may not be the person's legal name, and may or may not be the same name that the TIGN individual's personal documents (e.g., driver's license, passport) reflect. Be aware that the use of an adopted name does not automatically equate to an attempt to hide one's legal identity or misrepresent one's identity.

L. **Intersex** individuals are born with chromosomes, external genitalia, and sexual anatomy that does not fit the typical definitions of male or female. Though intersex is an inborn condition, intersex anatomy doesn't always show up at birth. Sometimes people are not found to have intersex anatomy until they reach the age of puberty or find themselves infertile adults. Some people live with intersex anatomy without ever knowing it. For those that do know it, intersex identity may include a gender identity that reflects real biological variation.

M. **Sexual orientation** includes a person's romantic or physical attraction to people of a specific gender or genders. It includes an individual's enduring romantic, emotional, intellectual, physical, and sexual attraction to other individuals. It is important to note that sexual orientation is distinct from gender identity and expression. Transgender people may identify as straight, gay, lesbian, or bisexual, just like cisgender people.

N. **Dead-Naming** refers to misidentifying someone by a name other than their adopted name, usually by identifying an individual by their legal name or birth-given name.

O. **Misgendering** means referring to someone or addressing someone with pronouns or gendered terms that do not correspond to their gender identity.
IV. FORMS OF ADDRESS

A. During all interactions with community members, including TIGN individuals, Department members will:
   1. remain professional and interact in an unbiased, fair, and respectful manner, and
   2. speak with the level of decorum that is appropriate for the given situation.

B. Department members will address members of the public using the names, pronouns (including gender-neutral or non-binary pronouns), and titles of respect appropriate to the individual's gender identity as expressed, clarified, or requested by the individual, without requiring proof of the individual's gender identity through, for example, an identification card.

   NOTE: If a Department member is unsure on how to address an individual, the member will respectfully, politely, and privately as possible request clarification.

C. Department members will not:
   1. use language that a reasonable person would consider demeaning, offensive, lewd, or harassing to another person, in particular language aimed at a person's actual or perceived gender identity, gender expression, or sexual orientation.
   2. denigrate or humiliate or subject any person to crude remarks or innuendo.
   3. disclose an individual's TIGN identity to members of the public, non-Department members, or others interacting with the Department absent a legitimate law enforcement objective.
   4. disclose a juvenile's TIGN identity to the juvenile's parents or legal guardians, absent a legitimate law enforcement objective.
   5. inquire about intimate details of a TIGN individual's sexual practices, genitals, anatomy or medical history, absent a legitimate law enforcement objective.

D. When a person self-identifies as being a TIGN individual, Department members will not question this identity except for articulable reasons (e.g., the person's gender is related to a crime).

V. DOCUMENTATION OF TIGN INDIVIDUALS ON DEPARTMENT DOCUMENTS

A. A TIGN individual's name and gender will be documented on all Chicago Police Department reports, documents, and citations (including those non-Department forms completed by Department members) as expressed, clarified, or requested by the individual. Department members will use:
   1. "M" when an individual's gender identity is expressed, clarified, or requested as male.
   2. "F" when an individual's gender identity is expressed, clarified, or requested as female.
   3. "N" when an individual's gender identity is expressed, clarified, or requested as non-binary.
   4. "X" when an individual's gender identity is unknown or the individual declined to answer.

   NOTE: If a Department member is unsure on how to document the individual's name or gender, the member will respectfully, politely, and privately as possible request clarification.

B. Department members will also document the TIGN individual's name and gender as it appears on the individual's government-issued identification card, if different from what is expressed, clarified, or requested by the individual, in the alias or additional demographics fields.

   NOTE: Department members will indicate on the report whether or not a documented name or gender of the individual was "ID Verified," when appropriate.

C. The narrative section of any reports will refer to the TIGN individual by the individual's chosen name and by the gender pronoun appropriate to the individual's gender identity as expressed, clarified, or requested by the individual, regardless of the name or gender listed on the government-issued identification.
D. If an individual explicitly informs a Department member that they identify as a TIGN individual, a member finds a record for an individual (LEADS, NCIC, or any other law enforcement record) that lists a different name or gender from what the individual is currently expressing, clarifying, or requesting, or a member observes that a person is expressing different than what appears on the individual’s government-issued identification, the member will:

1. ensure all the documentation completed for this incident reflects the differing information consistent with Items V-A and B of this directive.

2. notify the lockup personnel before delivering the individual into their custody.

E. If during the lockup intake interview or when informed by another Department member that an arrestee identifies as a TIGN individual, the lockup personnel will:

1. if not already documented, record the individual’s name and gender consistent with the guidelines listed in Item V-A and B of this directive, in the “Lock-Up Keepers” section of the Arrest Report.

2. document the information in the “Arrestee Questionnaire” section on the Arrest Report and in the "Lock-Up Keeper Comments" section by entering “TIGN Arrestee” consistent with the definitions outlined in defined in Item III of this directive.

F. If there is uncertainty regarding the appropriate documentation of a TIGN individual's name or gender, Department members will contact a supervisor for guidance.

G. If a TIGN individual is transferred from Department custody to another agency (e.g., Cook County Sheriff, other law enforcement agencies), the district station supervisor of the district transferring custody will ensure the documentation accompanying the individual and provided to the other agency adequately describes or clarifies any gender-identity-related information.

VI. INVESTIGATORY STOPS, PROTECTIVE PAT DOWNS, AND CUSTODIAL SEARCHES

A. Department members will not:

1. consider a person’s gender identity or gender expression as reasonable suspicion or prima facie evidence that the individual is or has engaged in a crime, including prostitution.

2. stop, detain, pat-down, or search any person in whole or in part for the purpose of determining that person’s gender or to call attention to the person’s gender expression.

3. question an individual for the sole purpose of determining that person's gender or to call attention to the person's gender identity or gender expression, absent a legitimate law enforcement objective.

B. Evidence Supporting Reasonable Suspicion and Probable Cause

1. Department members will not rely solely on the following factors, separately or in any combination, to establish reasonable suspicion or probable cause.

   a. The possession of a needle, syringe, or contraceptive device as evidence of criminal conduct, to decide whether to request identification from or initiate contact with a person, to establish reasonable suspicion or probable cause that the individual is or has engaged in a crime, or to decide to request consent to search.

   b. An individual's use of a name or gender other than what is specified on their government-issued ID as evidence of criminal conduct, to decide whether to request identification from or initiate contact with a person, to establish reasonable suspicion or probable cause that the individual is or has engaged in a crime, or to decide to request consent to search.

   c. The possession of contraception, the way a person is dressed, or the presence of a person in a location believed to be frequented by individuals engaged in prostitution to establish reasonable suspicion or probable cause that an individual is or has engaged in prostitution.
2. Department members will not confiscate or prohibit possession of a needle, syringe, or contraceptive device except that they may confiscate these items when:
   a. necessary for officer or public safety, or
   b. the items are evidence of a criminal incident.

C. Protective Pat-Downs of TIGN Individuals

1. When pat-downs are required by law or Department policy, Department members will respect the gender identity as expressed, clarified, or requested by the individual and will not rely on proof of the individual’s gender identity, such as an identification card.

   EXCEPTION: When a pat-down is immediately necessary and waiting for a Department member of the appropriate gender would compromise officer or public safety, Department members may conduct a protective pat-down of individuals regardless of gender identity or expression.

2. Absent the exception listed above:
   a. before performing a pat-down of a TIGN individual, Department members will inform the individual of the option to express a preference for the gender of the member who will conduct the protective pat down.
   b. the gender of the Department member(s) performing a pat-down of a TIGN individual will be the same gender as the gender identity expressed, clarified, or requested by the individual.

3. If an individual objects to the gender of the member conducting the pat-down and safety allows, the Department member will notify their immediate supervisor before conducting the pat-down.

4. Department members will exercise caution and display dignity, courtesy, and respect when conducting a pat-down of an individual of the opposite gender.

   EXAMPLE: If an individual's gender identity is expressed, clarified, or requested as female, a female Department member will conduct the pat-down, unless any delay will compromise officer or public safety.

D. Custodial Searches

1. Members taking a TIGN individual into custody, accepting custody from other members, or conducting custodial searches of TIGN individuals will be responsible for conducting a thorough search in accordance with established Department procedures.

2. When custodial searches are required by law or Department policy, members will respect the gender identity as expressed, clarified, or requested by the individual and will not rely on proof of the individual’s gender identity, such as an identification card.

   EXCEPTION: When a search is immediately necessary and waiting for a Department member of the appropriate gender would compromise officer or public safety, Department members may conduct a search of individuals regardless of gender identity or expression.

3. Absent the exception listed above:
   a. before performing a custodial search of a TIGN individual, Department members will inform the individual of the option to express a preference for the gender of the member who will conduct the protective pat down.
   b. the gender of the Department member(s) performing custodial searches of a TIGN individual, including custodial searches incident to arrest, prior to transport, and within a designated holding facility, will be the same gender as the gender identity expressed, clarified, or requested by the individual.
4. If an individual objects to the gender of the member conducting the search and safety allows, the Department member will notify their immediate supervisor before conducting the search.

5. Department members will not conduct:
   a. more frequent or more invasive searches of TIGN individuals than other individuals.
   b. "dual gender" custodial searches of TIGN individuals, where Department members of opposite genders each search specific and separate areas of the same individual.

6. Requests to remove identity or appearance-related items such as prosthetics, clothing, wigs, and cosmetic items will be consistent with requirements for the removal of the same or similar items for non-TIGN individuals. TIGN individuals will not be requested to remove identity or appearance-related items if non-TIGN individuals of the same gender identity would not also be requested to do so.

   **EXAMPLE:** If an individual's gender identity is expressed, clarified, or requested as male, a male Department member will conduct the search, unless any delay will compromise officer or public safety.

VII. TRANSPORTS, PROCESSING, AND HOLDING

A. Department members are responsible for the safety and security of individuals in their custody, including during the transport, processing, or holding of an individual, and will addresses any safety concerns brought by an individual in their custody, including safety concerns brought while in a Department holding facility, as outlined in existing directives and established procedures.

B. Transports
   1. TIGN individuals will be transported consistent with the gender identity expressed, clarified, or requested by the individual and the procedures outlined in the Department directive titled "**Field Arrest Procedures**."
   2. When transporting a TIGN individual, members will notify the Office of Emergency Management and Communications (OEMC) dispatcher, via radio, of the time at the start and the end of the transport and whether the individual is an adult or a juvenile.
      **NOTE:** Department members will not unnecessarily identify the individual as TIGN when disclosing the transport information.
   3. Whenever practical, a Department member of the same gender as the gender identity expressed, clarified, or requested by the individual will be present during the transport.
   4. When the transport of multiple TIGN individuals is necessary, additional transport vehicles should be requested to ensure the transports are conducted consistent with the guidelines listed above.
      **EXCEPTION:** When a transport is immediately necessary and waiting for a Department member of the appropriate gender would compromise officer or public safety, Department members may transport individuals regardless of gender identity or expression.

C. Consistent with the Department directive titled "**Field Arrest Procedures**," TIGN arrestees will be transported to the district of arrest for the completion of the preliminary investigation and initial approval of probable cause.

D. Identification of a Preferred Designated Holding Facility
   1. TIGN arrestees will be provided the opportunity to identify a preference of which type of holding facility (male or female) that they feel safest to be held. This preference will be documented on the Arrest Report.
   2. The designated holding facility of TIGN arrestees will be based on their identified preference and consistent with the district of arrest's designated facility outlined in the Department directive titled "**Field Arrest Procedures**."
a. A TIGN individual will be held in the type of holding facility (male or female) consistent with their identified preference and the appropriate designated holding facility of the district of arrest.

b. For example, a TIGN individual arrested in the 007th District who prefers to be held in a female holding facility will be held in the 002nd District female holding facility, consistent with the Department directive titled "Field Arrest Procedures."

c. Consistent with the Department directive titled "Detention Facilities General Procedures and Responsibilities," the TIGN arrestees will be placed in a single/unoccupied cell unless circumstances preclude it.

   (1) In those instances in which the TIGN arrestee has been identified as a present or prior danger to themselves (i.e., attempt suicide, caused harm to self, despondent), the arrestee will be placed in a cell closest to lockup personnel or another arrestee will be placed in the cell with the TIGN arrestee, as safety permits.

   (2) TIGN arrestees may identify a preference of which type of cell occupancy (single or multiple) that they feel safest to be held. The TIGN arrestee will be held based on their identified preference unless there is safety concern or circumstances preclude it.

   (3) Any identified safety concerns or circumstances that preclude a TIGN arrestee from being placed in a single/unoccupied cell or in the preferred type of cell occupancy will be documented in the “Lockup Keeper Remarks” section of the Arrest Report by the lockup personnel.

3. If the TIGN arrestee fails to identify a preference, the designated holding facility of TIGN arrestees will be based on the gender identity expressed, clarified, or requested by the TIGN arrestee.

E. Upon the completion of the preliminary investigation and the initial approval of probable cause from the watch operation lieutenant of the district of arrest, TIGN arrestees transported to a district of arrest with a functioning holding facility will be processed as follows:

1. The TIGN arrestee will be:

   a. fingerprinted and photographed in accordance with the Department directive entitled "Arrestee Identification Process."

      NOTE: Whenever practical, the fingerprinting and photographing of a TIGN arrestee in the lock-up will be conducted in such a manner that there will be no contact by sight, sound, or otherwise between the TIGN arrestee and other arrestees.

   b. given priority for fingerprinting and photographing over arrestees remaining in the holding facility.

      NOTE: Juvenile arrestees will be given priority over adult arrestees for the completion of the booking process.

   c. searched consistent with the procedures outlined in Item VI-D of this directive and escorted into the holding facility processing area by a Department member of the same gender as the gender identity expressed, clarified, or requested by the individual. This member will remain with and maintain control of the arrestee and observe the fingerprinting and photographing process.

2. If after the completion of the preliminary investigation and booking process the TIGN arrestee cannot be let to bail, consistent with the preferred designated holding facility identified in Item VII-D of this directive, the watch operations lieutenant will ensure the TIGN arrestee is:

   a. held in the district of arrest's holding facility, or

   b. transported to the identified preferred holding facility within a reasonable period of time.
3. Prior to the transport to the identified preferred holding facility, station supervisors will check the status of the processing of the TIGN arrestee and:
   a. if IUU is not complete or the TIGN arrestee is not eligible to be let to bail, the station supervisor will approve the transfer and instruct the transporting officers to:
      (1) transport the TIGN arrestee to the holding facility identified consistent with Item VII-D of this directive, and
      (2) upon arrival, notify the receiving watch operations lieutenant and station supervisor that a TIGN arrestee has been brought into the facility.
   b. if IUU is complete and the arrestee is clear and eligible to be let to bail, the station supervisor will complete the bonding process and not approve a transport.

4. The station supervisor of the receiving district will verify if the TIGN arrestee is clear and eligible to be let to bail prior to accepting custody of the TIGN arrestee. If the TIGN arrestee is:
   a. clear and eligible to be let to bail, the station supervisor will complete the bonding process.
   b. not clear (e.g., IUU Pending, Redlined Prints) or not eligible for bail (e.g., judge’s bond required), the watch operations lieutenant will review the Arrest Report, signed complaints, and any other related documents.

5. Prior to accepting the arrestee, the lockup personnel will review the responses from the booking district in the “Visual Check of Arrestee Questionnaire” and “Arrestee Questionnaire” sections of the Arrest Report and:
   a. confirm the accuracy of the responses through their own physical observations and intake interview.
   b. document in the “Lockup Keeper Remarks” section of the Arrest Report:
      (1) the confirmation of the responses, or
      (2) responses that are not identical to the recorded responses from the booking district.
   c. immediately notify their station supervisor of any discrepancies in responses.

F. Upon the completion of the preliminary investigation and the initial approval of probable cause from the watch operation lieutenant of the district of arrest, TIGN arrestees transported to a district of arrest without a functioning holding facility will be:
   1. transported to the to the holding facility identified consistent with Item VII-D of this directive.
   2. fingerprinted, photographed, booked, and processed at the holding facility identified consistent with Item VII-D of this directive following existing directives and established procedures.

   NOTE: Whenever practical, the fingerprinting and photographing of a TIGN arrestee in the lock-up will be conducted in such a manner that there will be no contact by sight, sound, or otherwise between the TIGN arrestee and other arrestees.

G. Department members will not:
   1. disclose an individual’s TIGN identity to other arrestees within a Department holding facility, absent a legitimate law enforcement objective.
   2. consider an individual’s TIGN identity as a sole predicator to an increased safety concern, the need for isolation, or a likelihood of adverse behavior while being held in a Department holding facility.
If a TIGN individual requires immediate medical care or medication, including hormone therapy, it will be provided in the same manner as any other person under Department control. The TIGN individual will be transported to the nearest approved emergency room, as delineated by the Department directive titled “Approved Medical Facilities,” prior to any further arrest processing.

VIII. TIGN CRIME VICTIMS, COMMUNITY INTERACTIONS, AND OTHER POLICE SERVICES

A. Department members will treat all TIGN individuals, including victims of crime, with courtesy and dignity and will interact with all TIGN individuals in a manner that is fair, unbiased, professional, respectful, and courteous.

B. Consistent with the Department directive titled “Preliminary Investigations,” when responding to a call for service or on-view request for police services, Department members will:
   1. respond as quickly and safely as possible,
   2. efficiently and completely provide any needed police services,
   3. conduct a complete and comprehensive preliminary investigation, and
   4. upon the conclusion of the preliminary investigation, provide an appropriate resolution to the incident, and when appropriate, complete the required case report, fully describing the details of the incident.

C. Department members will inform victims of the availability of any applicable and known victim assistance services and resources, including providing the victim with the appropriate written notices consistent with the Department directive titled “Crime Victim Assistance.”

D. When a preliminary investigation indicates or involves an alleged hate crime or other incident motivated by bias or hate, Department members will follow the procedures outlined in the Department directive titled “Hate Crimes and Related Incidents Motivated by Bias or Hate,” including but not limited to:
   1. indicating “HATE CRIME RELATED” on the case report and documenting the identification of any motive or intent of the act which can be deemed an expression of animosity, contempt, or bias, and
   2. making the appropriate notifications.

E. For any hate crime incident investigated by the Area Detectives or the Civil Rights Unit, the member tasked with the investigation of the crime will be responsible for keeping the victims informed of the progress of the investigation.

   NOTE: The Area Detectives and members of the Civil Rights Unit will contact (or make reasonable efforts to contact) victims on a regular basis to request any additional follow-up information or to provide any appropriate investigation status information.

F. Department members will permit TIGN individuals to use the public bathrooms of their choice in public areas of Department facilities.

G. The Public Identification of Individuals
   1. When time and circumstances permit, Department members should not publicly identify an individual without first taking reasonable steps to confirm they are identifying the person by their adopted name and gender identity. Whenever possible, Department members will determine how to publicly identify an individual consistent with the procedures for determining an individual’s name and gender outlined in Item V of this directive.

   REMINDER: Department members will not publicly disclose an individual’s dead-name or the fact that they are transgender unless doing so is necessary for a legitimate law enforcement objective.
2. If there is identified evidence that an individual might identify with a gender that is different from the sex they were assigned at birth and a Department member is unable to determine a person’s adopted name and gender identity outlined in Item V of this directive, Department members will investigate further in an attempt to determine the person’s adopted name and gender identity.

a. Evidence that the individual might identify with a gender that is different from the sex they were assigned at birth may include:

   (1) identifying a documented legal name or gender (e.g., on a legal identification document or in a law enforcement record) that is inconsistent with the individual’s gender expression (e.g., based on clothing, hairstyle, makeup).

   (2) having multiple forms of identification with different documented genders or gendered-names.

   (3) witnesses describing the individual as being a different gender.

b. Further investigation will include attempting to confirm the individual’s adopted name and gender identity by talking to people who are considerably familiar with the individual.

NOTE: Not everyone who is familiar with a transgender, intersex, or gender-nonconforming person will know if they identify as transgender, intersex, or gender-nonconforming and some people may not be accepting or supportive of another’s gender identity. As a result, not every person Department member talks to will be able to confirm the individual’s adopted name or gender identity.

IX. POLICY REVIEW

The Department will review this directive periodically, at minimum every two years, to evaluate whether it provides effective guidance and direction to Department members and is consistent with the current law and the Department’s vision, mission, objectives, and practices. When reviewing and revising this policy, the Department will seek input from members of the community and community-based organizations with relevant knowledge and experience through community engagement efforts.

X. CONFLICT PROVISION

If there are any perceived conflicts between this directive and any other Department directive, this directive will take precedence. Where discretionary time permits, the Director, Research and Development Division, may be requested to provide an interpretation or determination.

David O. Brown
Superintendent of Police

17-012 SB/MWK